

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
INRE-00 ACDE-00 /026 W
-----171857Z 044629 /42
P R 171747Z MAY 77
FM USDEL SALT TWO GENEVA
TO SECSTATE WASHDC PRIORITY 3286
INFO AMEMBASSY MOSCOW
USMISSION NATO

S E C R E T SECTION 1 OF 2 SALT TWO GENEVA 3843

EXDIS/SALT

E.O. 11652: XGDS-1
TAGS: PARM
SUBJ: AMBASSADOR WARNKE'S STATEMENT OF MAY 17, 1977 (SALT
TWO - 1176

THE FOLLOWING IS STATEMENT DELIVERED BY AMBASSADOR WARNKE
AT THE SALT TWO MEETING OF MAY 17, 1977.

MR. MINISTER:

I

IN MY STATEMENT ON MAY 13, I EMPHASIZED THE IMPORTANCE
OF THE UNITED STATES PROPOSAL FOR AN AGREED DATA BASE, AND
URGED OUR RENEWED EFFORTS TOWARD ITS RESOLUTION DURING THIS
SESSION. IT IS THE UNITED STATES VIEW THAT AT THE TIME OF
SIGNATURE OF THE NEW AGREEMENT BOTH SIDES NEED TO HAVE
CONFIDENCE THAT THEY HAVE THE SAME UNDERSTANDING OF ITS
PROVISIONS, THUS CONTRIBUTING TO ITS VIABILITY. AN AGREED
DATA BASE WOULD MAKE POSSIBLE THE ESTABLISHMENT IN ARTICLE
XI OF SPECIFIED PERIODS OF TIME AFTER THE EFFECTIVE DATE
OF THE NEW AGREEMENT FOR THE DISMANTLING OR DESTRUCTION OF
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SYSTEMS IN EXCESS OF THE NUMBERS SPECIFIED IN THE AGREEMENT.
I BELIEVE THAT BOTH DELEGATIONS MORE FULLY UNDERSTAND EACH
OTHER'S POSITION AS A RESULT OF NEGOTIATIONS DURING THE
PAST YEAR, AND I AM CONVINCED THAT AN AGREED DATA BASE WILL
BENEFIT BOTH SIDES.

II

EXPERIENCE TO DATE IN FORMULATING A NEW AGREEMENT CONSISTENT WITH THE VLADIVOSTOK ACCORD HAS REVEALED THE COMPLEXITY OF OUR TASK. THIS AGREEMENT IS MUCH MORE COMPLEX THAN THE INTERIM AGREEMENT AND, AS SUCH, COULD LEAD TO GREATER UNCERTAINTIES REGARDING THE APPLICATION OF ITS PROVISIONS UNLESS CARE IS TAKEN TO AVOID THEM. WITH AN AGREED DATA BASE, EACH SIDE, IN VERIFYING COMPLIANCE THROUGH NATIONAL TECHNICAL MEANS, WILL BE MORE CONFIDENT THAT THE PROVISIONS OF THE AGREEMENT ARE BEING APPLIED IN A UNIFORM MANNER. FURTHER, THE UNITED STATES BELIEVES THAT BY DEALING PROMPTLY WITH QUESTIONS WHICH CAN BE RESOLVED BY AN AGREED DATA BASE, FUTURE QUESTIONS WHICH COULD LESSEN SUPPORT FOR THE AGREEMENT CAN BE PRECLUDED.

AN AGREED DATA BASE IS ENTIRELY CONSISTENT WITH THE PRINCIPLE OF VERIFICATION BY NATIONAL TECHNICAL MEANS, AND IN NO WAY WEAKENS OR UNDERMINES THAT PRINCIPLE. ON THE CONTRARY, WE BELIEVE THAT AN AGREED DATA BASE WOULD ASSURE THAT THERE IS A COMMON INTERPRETATION AS TO WHICH SPECIFIC ITEMS OBSERVED BY NATIONAL TECHNICAL MEANS ARE INCLUDED UNDER THE PROVISIONS OF THE AGREEMENT.

AS AN EXAMPLE OF HOW AN AGREED DATA BASE COULD BE DEVELOPED, THE UNITED STATES DELEGATION HAS SUGGESTED THAT WE MIGHT FIRST AGREE INFORMALLY ON CATEGORIES OF ARMS UPON WHICH DATA WILL BE EXCHANGED. WE HAVE PREVIOUSLY SUGGESTED THAT THESE CATEGORIES BE:

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LAUNCHERS OF ICBMS
FIXED ICBM LAUNCHERS
LAUNCHERS OF HEAVY ICBMS
LAUNCHERS OF ICBMS EQUIPPED WITH MORVS
LAUNCHERS OF SLBMS
LAUNCHERS OF SLBMS EQUIPPED WITH MORVS
HEAVY BOMBERS
HEAVY BOMBERS EQUIPPED ONLY FOR ASBMS
ASBMS
ASBMS EQUIPPED WITH MIRVS

THE US RECOGNIZES THAT THE NUMBERS IN CERTAIN OF THE CATEGORIES ARE PRESENTLY ZERO. HOWEVER, SUCH CATEGORIES HAVE BEEN INCLUDED FOR COMPLETENESS IN THE EVENT THAT ANY OF THESE SYSTEMS MIGHT BE DEPLOYED DURING THE PERIOD COVERED BY THE NEW AGREEMENT. THUS THE DATA BASE WOULD INCLUDE ALL SYSTEMS SUBJECT TO THE 1320 AND 2400 AGGREGATESM IF THE CATEGORIES OF STRATEGIC OFFENSIVE ARMS INCLUDED UNDER THE LIMITATIONS OF THE NEW AGREEMENT ARE ALTERED, THEN

APPROPRIATE CHANGES WOULD BE MADE. AFTER AGREEMENT ON CATEGORIES, THERE COULD BE AN INFORMAL EXCHANGE OF DATA BASED ON EACH SIDE'S UNDERSTANDING OF THE RELEVANT PROVISIONS OF THE JOINT DRAFT TEXT. THE DATA COULD THEN BE ANALYZED AND DIFFERENCES RESOLVED, IF ANY EXIST. FINALLY, AT THE TIME OF SIGNATURE OF THE NEW AGREEMENT, THERE WOULD BE A FORMAL EXCHANGE OF AGREED DATA. SUBSEQUENT CHANGES TO THESE NUMBERS WOULD BE REPORTED TWICE A YEAR IN THE STANDING CONSULTATIVE COMMISSION.

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FM USDEL SALT TWO GENEVA

TO SECSTATE WASHDC PRIORITY 3287

INFO AMEMBASSY MOSCOW

USMISSION NATO

S E C R E T SECTION 2 OF 2 SALT TWO GENEVA 3843

EXDIS/SALT

IF A SATISFACTORY UNDERSTANDING CAN BE REACHED ON THE UNITED STATES DATA BASE PROPOSAL, THE UNITED STATES WOULD MODIFY ITS PROPOSAL WITH RESPECT TO ARTICLE XVII. PARAGRAPHS 2(A) AND 2(I) OF THAT ARTICLE AS WELL AS THE OBLIGATION OF PRIOR NOTIFICATION IN PARAGRAPH 2(B) WOULD BE DELETED.

FURTHER, THE UNITED STATES WOULD THEN BE ABLE TO ACCEPT PARAGRAPH 2 OF ARTICLE XI AS IT IS NOW FORMULATED IN THE JOINT DRAFT TEXT, THUS ESTABLISHING SPECIFIED PERIODS AFTER OCTOBER 3, 1977 WITHIN WHICH SYSTEMS IN EXCESS OF THOSE PERMITTED BY THE AGREEMENT WOULD BE DISMANTLED OR DESTROYED. THIS WOULD BE ACCEPTABLE SINCE THE SIDES WOULD BE AGREED ON HOW MANY EXCESS SYSTEMS A SIDE MIGHT BE REQUIRED TO DISMANTLE OR DESTROY.

III

THE UNITED STATES BELIEVES THAT AN AGREED DATA BASE

WILL BENEFIT BOTH SIDES. THE UNITED STATES DELEGATION STANDS
READY TO DISCUSS THE ELEMENTS OF OUR PROPOSAL IN MORE DETAIL
OR TO ANSWER QUESTIONS WHICH THE SOVIET DELEGATION MIGHT HAVE.
I LOOK FORWARD TO HEARING YOUR FURTHER COMMENTS ON THIS SUBJECT.

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